Hometown Economic Ties and the Appointment of Chinese Ambassadors

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Question:

- How does China use its diplomatic tools & diplomatic personnel to advance its foreign policy objectives?
- What can we learn about China's objectives, from observing its diplomatic appointments?

Preview of Results

Analyzing Chinese ambassadorial appointments and city-level trade, 2002–2016:

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Consistent with China seeking to exert *diplomatic leverage*, rather than seeking friendly/equal relations

Major challenge in studying authoritarian foreign policy:

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In democratic systems:

- freedom of information legislation (Colaresi 2012, 2014; Nam 2012; Vzuffova 2020)
- public debates, hearings, investigations etc. in legislatures (Schultz 1998; Ramsay 2024; Fowler 2015)
- leaks, memoirs, oral histories from govt. officials (Joseph et al. 2022; Thrall 2024)

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In authoritarian systems:

can infer interests and intentions from observable behavior

Diplomats generally operate with substantial autonomy

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Bureaucrats in China have significant discretion, across issue areas (Lieberthal 1992; Landry 2008; Mertha 2009; Wang 2018; Chu et al 2021; Hou & Li 2023)

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Bureaucrats in China have significant discretion, across issue areas (Lieberthal 1992; Landry 2008; Mertha 2009; Wang 2018; Chu et al 2021; Hou & Li 2023)

 \implies Selection of ambassadors is a strategically important choice, reflecting China's foreign policy interests and intentions

Theoretical Expectations

Hometown ties:

- Important form of political/social connection in China (Fisman et al. 2018; 2020; Chu et al. 2021)
- as well as other authoritarian settings (Hodler & Raschky 2014; Do et al. 2017)

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Assumption: even after being appointed, ambassadors

- 1. internalize the economic interests of their hometowns
- 2. maintain relationships with political & business elites from their hometowns

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Two ways Chinese govt. might incorporate hometown ties into appointment strategy:

- "Incentives" channel
- "Leverage" channel

Appointing an ambassador whose hometown *exports* to the host country:

- Creates incentive for ambassador to maintain positive relations with host country
- Agency concerns

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Why would this be desirable, from home govt. perspective?

- Theory from Lindsey (2017, 2023):
 - Diplomat with sympathy/bias towards host country:
 - more credible messenger of threats/demands
 - Home govt. loses on some minor issues, gains on bigger issues
 - favorable tradeoff, on balance

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 - Home govt. loses on some minor issues, gains on bigger issues
 - favorable tradeoff, on balance
- Empirically:
 - Ideological sympathies strongly predict amb. appointments
 - ▶ (U.S. intelligence profiles of 1,300+ foreign ambs., 1964–1969)

Specific to Chinese context:

- Recent rhetoric emphasizing "win-win cooperation", "mutual respect", "inclusive globalization" (McConnell & Woon 2023)
- "Community of common destiny for mankind"

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Prediction:

- \uparrow city *o* exports to country *d*
- \implies \uparrow Pr(appoint Amb. from city *o* to country *d*)

Alternatively, if ambassador's hometown *imports* from the host country:

- And if host country perceives ambassador to wield influence with hometown importing firms
 - \implies potential to restrict imports
- Gives amb. greater bargaining leverage vis-a-vis host govt

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Less directly:

- Ambassador's presence serves as a "reminder" of host country's dependence on China
 - what they stand to lose from any downturn in relations

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- ▶ 728 ambassadors, over 1169 appointments, 2001–2016
- of these, we identified the hometowns of 455 ambassadors (789 appointments)

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Rank	City	Province	Freq.	Percent
1	Shanghai	Shanghai	50	12.8
2	Beijing	Beijing	46	11.8
3	Tianjing	Tianjing	18	4.6
4	Baoding	Hebei	13	3.3
4	Nanjing	Jiangsu	13	3.3
4	Suzhou	Jiangsu	13	3.3
7	Wuhan	Hubei	12	3.1
8	Wuxi	Jiangsu	10	2.6
9	Harbin	Heilongjiang	7	1.8
10	Ningbo	Zhejiang	6	1.5
10	Changchun	Jilin	6	1.5

Table: Frequency of Ambassador Hometowns

Trade data from Chinese Customs Database

- originally at firm-product-country-year level
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Dataset for analysis:

- ▶ 918,276 city-country-year observations, 2001–2016
- ▶ 354 cities, 167 countries (59,118 city-country dyads)
- Outcome: 1[Amb. in country *d* in year *t* is from city *o*]

	mean	sd	min	max	% non-zero
In Exports _{o,d,t-1}	6.42	7.08	0.00	25.16	0.47
In Imports _{$o,d,t-1$}	2.62	5.59	0.00	24.52	0.19

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Estimation:

OLS with various FE; SE clustered by city and by country

	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)			
		OLS	Logit	
_	(1)			
In $Exports_{o,d,t-1}$	-0.011 (0.016)			
In Imports $_{o,d,t-1}$	0.089* (0.042)			
In $Exports_{o,t-1}$	0.024* (0.011)			
In Imports $_{o,t-1}$	-0.025* (0.012)			
Num.Obs.	918 276			
Country-Year FE City-Year FE Year FE Country FE City FE	X X X			
Outcome mean	0.0025			
<i>p</i> -value for $\beta_1 = \beta_2$	0.05			

Note: City-country-year observations, for city o, country d, year t. "Imports" and "exports" from the city's perspective. Column (5) restricted to city-years that are current ambassador hometowns. Standard errors clustered two ways, by city and by country. + p < 0.1, * p < 0.05, ** p < 0.01, *** p < 0.001

	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)			
			OLS	Logit
_	(1)	(2)		
In $Exports_{o,d,t-1}$	-0.011 (0.016)	-0.013 (0.017)		
In Imports _{$o,d,t-1$}	0.089* (0.042)	0.088* (0.042)		
In $Exports_{o,t-1}$	0.024* (0.011)	0.024* (0.011)		
In $Imports_{o,t-1}$	-0.025* (0.012)	-0.025* (0.012)		
Num.Obs.	918 276	918 276		
Country-Year FE City-Year FE Year FE Country FE City FE	x x x	x x		
Outcome mean	0.0025	0.0025		
<i>p</i> -value for $\beta_1 = \beta_2$	0.05	0.05		

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	DV: Ambassadorial Appointment $_{o,d,t}$ (coefs \times 1000, for interpretability)				
			OLS		Logit
	(1)	(2)	(3)		
In $Exports_{o,d,t-1}$	-0.011 (0.016)	-0.013 (0.017)	-0.009 (0.017)		
In Imports $_{o,d,t-1}$	0.089* (0.042)	0.088* (0.042)	0.105** (0.040)		
In $Exports_{o,t-1}$	0.024* (0.011)	0.024* (0.011)			
In $Imports_{o,t-1}$	-0.025* (0.012)	-0.025* (0.012)			
Num.Obs.	918 276	918 276	918 276		
Country-Year FE City-Year FE Year FE Country FE City FE	X X X	x x	x x		
Outcome mean	0.0025	0.0025	0.0025		
<i>p</i> -value for $\beta_1 = \beta_2$	0.05	0.05	0.02		

Note: City-country-year observations, for city o, country d, year t. "Imports" and "exports" from the city's perspective. Column (5) restricted to city-years that are current ambassador hometowns. Standard errors clustered two ways, by city and by country. + p < 0.1, *p < 0.05, **p < 0.01, **p < 0.001

	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)					
			OLS		Lo	git
	(1)	(2)	(3)	(4)		
In $Exports_{o,d,t-1}$	-0.011 (0.016)	-0.013 (0.017)	-0.009 (0.017)	-0.011 (0.018)		
In Imports $_{o,d,t-1}$	0.089* (0.042)	0.088* (0.042)	0.105** (0.040)	0.104** (0.040)		
In $Exports_{o,t-1}$	0.024* (0.011)	0.024* (0.011)				
In $Imports_{o,t-1}$	-0.025* (0.012)	-0.025* (0.012)				
Num.Obs.	918 276	918 276	918 276	918 276		
Country-Year FE City-Year FE Year FE Country FE City FE	x x x	x x	x x	X X		
Outcome mean	0.0025	0.0025	0.0025	0.0025		
<i>p</i> -value for $\beta_1 = \beta_2$	0.05	0.05	0.02	0.02		

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	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)					
			OLS			Logit
	(1)	(2)	(3)	(4)	(5)	
In Exports _{o,d,t-1}	-0.011 (0.016)	-0.013 (0.017)	-0.009 (0.017)	-0.011 (0.018)	-0.064 (0.122)	
In Imports $_{o,d,t-1}$	0.089* (0.042)	0.088* (0.042)	0.105** (0.040)	0.104** (0.040)	0.347* (0.157)	
In $Exports_{o,t-1}$	0.024* (0.011)	0.024* (0.011)				
In $Imports_{o,t-1}$	-0.025* (0.012)	-0.025* (0.012)				
Num.Obs.	918 276	918 276	918 276	918 276	160 713	
Country-Year FE City-Year FE Year FE Country FE City FE	x x x	x x	x x	X X	x x	
Outcome mean	0.0025	0.0025	0.0025	0.0025	0.014	
<i>p</i> -value for $\beta_1 = \beta_2$	0.05	0.05	0.02	0.02	0.07	

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	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)					
			OLS			Logit
	(1)	(2)	(3)	(4)	(5)	(6)
In $Exports_{o,d,t-1}$	-0.011 (0.016)	-0.013 (0.017)	-0.009 (0.017)	-0.011 (0.018)	-0.064 (0.122)	0.000 (0.013)
In Imports $_{o,d,t-1}$	0.089* (0.042)	0.088* (0.042)	0.105** (0.040)	0.104** (0.040)	0.347* (0.157)	0.023* (0.009)
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In $Imports_{o,t-1}$	-0.025* (0.012)	-0.025* (0.012)				
Num.Obs.	918 276	918 276	918 276	918 276	160 713	124 932
Country-Year FE City-Year FE Year FE Country FE City FE	X X X	x x	x x	X X	x x	X X
Outcome mean	0.0025	0.0025	0.0025	0.0025	0.014	0.018
<i>p</i> -value for $\beta_1 = \beta_2$	0.05	0.05	0.02	0.02	0.07	0.18

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	DV: Amb	assadorial Appointment $_{o,d,t}$ (coefs $ imes$ 1000, for interpretability
	(1)	
In $Exports_{o,d,t-1}$	-0.011 (0.018)	
In Imports $_{o,d,t-1}$	0.104** (0.040)	
In $Exports_{o,d,t-2}$		
In $Imports_{o,d,t-2}$		
In $Exports_{o,d,t-4}$		
In Imports $_{o,d,t-4}$		
Amb Appoint $_{o,d,t-4}$		
Num.Obs.	918 276	
Country-Year FE City-Year FE City-Country FE	X X	

	DV: Amb	assadorial /
	(1)	(2)
In Exports _{o,d,t-1}	-0.011 (0.018)	-0.013 (0.014)
In Imports _{o,d,t-1}	0.104** (0.040)	-0.011 (0.024)
$In\;Exports_{o,d,t-2}$		
In $Imports_{o,d,t-2}$		
In $Exports_{o,d,t-4}$		
In Imports $_{o,d,t-4}$		
Amb Appoint $_{o,d,t-4}$		
Num.Obs.	918 276	918 276
Country-Year FE	х	х
City-Year FE City-Country FE	Х	X X

	DV: Ambassadorial Appointment $_{o,d,t}$ (coefs $ imes$ 1000, for interpretability)				
	(1)	(2)	(3)		
In $Exports_{o,d,t-1}$	-0.011 (0.018)	-0.013 (0.014)	-0.006 (0.014)		
In Imports $_{o,d,t-1}$	0.104** (0.040)	-0.011 (0.024)	0.059* (0.027)		
In $Exports_{o,d,t-2}$			-0.011 (0.015)		
In $Imports_{o,d,t-2}$			0.066* (0.029)		
In $Exports_{o,d,t-4}$					
In $Imports_{o,d,t-4}$					
Amb Appoint $_{o,d,t-4}$					
Num.Obs.	918 276	918 276	859 158		
Country-Year FE City-Year FE City-Country FE	x x	X X X	x x		

	DV: Ambassadorial Appointment $_{o,d,t}$ (coefs $ imes$ 1000, for interpretability)					
	(1)	(2)	(3)	(4)		
In Exports _{o,d,t-1}	-0.011 (0.018)	-0.013 (0.014)	-0.006 (0.014)	-0.003 (0.012)		
In Imports $_{o,d,t-1}$	0.104** (0.040)	$^{-0.011}_{(0.024)}$	0.059* (0.027)	0.049* (0.022)		
In $\text{Exports}_{o,d,t-2}$			-0.011 (0.015)	-0.021 (0.014)		
In $Imports_{o,d,t-2}$			0.066* (0.029)	0.067* (0.026)		
In $Exports_{o,d,t-4}$						
In Imports _{$o,d,t-4$}						
Amb Appoint $_{o,d,t-4}$				123.583*** (14.200)		
Num.Obs.	918 276	918 276	859 158	682 158		
Country-Year FE City-Year FE City-Country FE	X X	X X X	X X	X X		

	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)					
	(1)	(2)	(3)	(4)	(5)	
In $Exports_{o,d,t-1}$	-0.011 (0.018)	-0.013 (0.014)	-0.006 (0.014)	-0.003 (0.012)		
In Imports $_{o,d,t-1}$	0.104** (0.040)	-0.011 (0.024)	0.059* (0.027)	0.049* (0.022)		
In $Exports_{o,d,t-2}$			-0.011 (0.015)	-0.021 (0.014)		
In $Imports_{o,d,t-2}$			0.066* (0.029)	0.067* (0.026)		
In $Exports_{o,d,t-4}$					0.001 (0.023)	
In Imports $_{o,d,t-4}$					0.107* (0.045)	
Amb Appoint $_{o,d,t-4}$				123.583*** (14.200)		
Num.Obs.	918 276	918 276	859 158	682 158	740 922	
Country-Year FE City-Year FE City-Country FE	X X	X X X	X X	X X	X X	

	DV: Ambassadorial Appointment $_{o,d,t}$ (coefs \times 1000, for interpretability)					
	(1)	(2)	(3)	(4)	(5)	(6)
In $Exports_{o,d,t-1}$	-0.011 (0.018)	-0.013 (0.014)	-0.006 (0.014)	-0.003 (0.012)		
In Imports _{$o,d,t-1$}	0.104** (0.040)	-0.011 (0.024)	0.059* (0.027)	0.049* (0.022)		
In $\text{Exports}_{o,d,t-2}$			-0.011 (0.015)	-0.021 (0.014)		
In $Imports_{o,d,t-2}$			0.066* (0.029)	0.067* (0.026)		
In $Exports_{o,d,t-4}$					0.001 (0.023)	-0.008 (0.022)
In Imports _{$o,d,t-4$}					0.107* (0.045)	0.092* (0.039)
Amb Appoint $_{o,d,t-4}$				123.583*** (14.200)		123.581*** (14.199)
Num.Obs.	918 276	918 276	859 158	682 158	740 922	682 158
Country-Year FE City-Year FE City-Country FE	X X	X X X	X X	X X	X X	X X

Dropping two most common hometowns (Shanghai, Beijing)

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- Collapsing to cross-section:
 - separately for each year $t = 2002, \ldots, 2015$:
 - X = In total imports_{*o*,*d*} prior to year *t*
 - $Y = \text{total } \# \text{ ambassadors}_{o,d}$ after year t

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- Collapsing to cross-section:
 - separately for each year $t = 2002, \ldots, 2015$:
 - X =In total imports_{o,d} prior to year t
 - $Y = \text{total } \# \text{ ambassadors}_{o,d}$ after year t
- Permutation inference:
 - take all appointments in a given year, count # with positive hometown-host country trade volumes
 - scramble the appointments, compare realized trade connections to null distribution
 - realized imports are 99.96 pctl, realized exports are 51 pctl

"Partner" Countries





"cooperative partnerships", "all-around cooperative partnerships", "good neighborly partnerships", "strategic partnerships", "all-weather strategic cooperative partnerships"... increase from 9% to 48% of countries

	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)				
	(1)				
In $Exports_{o,d,t-1}$	-0.011 (0.018)				
In Imports $_{o,d,t-1}$	0.104** (0.040)				
$\begin{array}{l} {\sf In} \; {\sf Exports}_{o,d,t-1} \\ \times \; {\sf Partner}_{d,t} \end{array}$					
$\begin{array}{l} \text{In Imports}_{o,d,t-1} \\ \times \ \text{Partner}_{d,t} \end{array}$					
Sample	Full				
Num.Obs.	918 276				
Country-Year FE City-Year FE	X X				

	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)			
	(1)	(2)		
In $Exports_{o,d,t-1}$	-0.011 (0.018)	-0.024 (0.041)		
In Imports $_{o,d,t-1}$	0.104** (0.040)	-0.005 (0.025)		
$\begin{array}{l} {\sf In} \; {\sf Exports}_{o,d,t-1} \\ \times \; {\sf Partner}_{d,t} \end{array}$				
$\begin{array}{l} \text{In Imports}_{o,d,t-1} \\ \times \ \text{Partner}_{d,t} \end{array}$				
Sample	Full	Partners		
Num.Obs.	918 276	219 834		
Country-Year FE City-Year FE	X X	X X		

	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)				
	(1)	(2)	(3)		
In $Exports_{o,d,t-1}$	-0.011 (0.018)	-0.024 (0.041)	-0.008 (0.021)		
In Imports $_{o,d,t-1}$	0.104** (0.040)	-0.005 (0.025)	0.159* (0.066)		
$\begin{array}{l} {\sf In} \; {\sf Exports}_{o,d,t-1} \\ \times \; {\sf Partner}_{d,t} \end{array}$					
$\begin{array}{l} \text{In Imports}_{o,d,t-1} \\ \times \ \text{Partner}_{d,t} \end{array}$					
Sample	Full	Partners	Non-Partners		
Num.Obs.	918 276	219834	698 442		
Country-Year FE City-Year FE	X X	X X	X X		

	DV: Ambassadorial Appointment _{o,d,t} (coefs \times 1000, for interpretability)				
	(1)	(2)	(3)	(4)	
In $Exports_{o,d,t-1}$	-0.011 (0.018)	-0.024 (0.041)	-0.008 (0.021)	-0.025 (0.019)	
In Imports $_{o,d,t-1}$	0.104** (0.040)	-0.005 (0.025)	0.159* (0.066)	0.156* (0.073)	
$\begin{array}{l} {\sf In} \; {\sf Exports}_{o,d,t-1} \\ \times \; {\sf Partner}_{d,t} \end{array}$				0.051* (0.023)	
$\begin{array}{l} \text{In Imports}_{o,d,t-1} \\ \times \ \text{Partner}_{d,t} \end{array}$				-0.130 (0.085)	
Sample	Full	Partners	Non-Partners	Full	
Num.Obs.	918 276	219834	698 442	915 682	
Country-Year FE City-Year FE	X X	x x	X X	X X	

Conclusion

"Leverage" mechanism seems to dominate

- China asserting its economic power over other countries through ambassadorial appointments
- But only with non-partner countries

"Incentives" mechanism more prevalent among partner countries

Countries viewed as more equal in status

Thank you!

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